

Message Text

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ORIGIN SNM-02

INFO OCT-01 ISO-00 NEA-07 IO-06 SS-14 ABF-01 CIAE-00
INR-05 NSAE-00 NSC-05 OES-02 OMB-01 TRSE-00 L-01
/045 R

DRAFTED BY S/NM:MLCHESHES:PP
APPROVED BY S/NM:MFALCO
NEA/PAB:JCOON

-----020076 280514Z /14

P R 272327Z DEC 77
FM SECSTATE WASHDC
TO AMEMBASSY KABUL PRIORITY
INFO USMISSION GENEVA

C O N F I D E N T I A L STATE 307977

LIMDIS

E.O. 11652: GDS

TAGS: SNAR, AF

SUBJECT: FY 1979 CONGRESSIONAL PRESENTATION IN
INTERNATIONAL NARCOTICS CONTROL

REFERENCES: A) KABUL 8732; B) KABUL 8054

1. DEPARTMENT FULLY UNDERSTANDS AND IS SYMPATHETIC WITH
EMBASSY'S DESIRE FOR NARCOTICS ASSISTANCE TO BE CHANNELLED
THROUGH THE UN, PRINCIPALLY UNFDAC. AT THE SAME TIME
EMBASSY WANTS US TO HAVE FUNDS DESIGNATED FOR DEVELOPMENTAL
PROJECTS BEING DRAWN UP BY DEMETRE AND FOR PURCHASE OF
EQUIPMENT FOR ASU'S WHEN REQUESTS RECEIVED. BEING ABLE
TO DO BOTH PRESENTS US WITH SERIOUS PROBLEMS TO WHICH WE
OFFER A SOLUTION (PARA 3 BELOW).

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2. THERE ARE TWO WAYS OF PROVIDING MONEY THROUGH
UNFDAC, NEITHER OF WHICH ARE REALLY WORKABLE. THE FIRST
WOULD BE TO PRESSURE UNFDAC TO EARMARK ADDITIONAL MONEY
FROM ITS EXISTING UNUSED FUNDS. WE CANNOT BE CERTAIN
THAT UNFDAC WOULD COMPLY NOR DO WE THINK THIS IS A GOOD
WAY OF STARTING OFF WITH ITS NEW EXECUTIVE DIRECTOR.
SEEKING SUBSTANTIAL INCREASES IN U.S. CONTRIBUTIONS TO

UNFDAC IN ORDER TO CHANNEL MORE MONEY INTO
AFGHAN PROGRAM WOULD MOST LIKELY RUN INTO TROUBLE BEFORE
CONGRESS. THE LEVEL OF THE U.S. CONTRIBUTION TO UNFDAC

HAS BEEN LIMITED BY CONGRESS TO DOLS. 3 MILLION. CONGRESS
HAS BEEN VERY CRITICAL OF THE HIGH PROPORTION OF UNFDAC
FUNDS PROVIDED BY THE U.S. THROUGH ADDITIONAL FOREIGN
CONTRIBUTIONS, OUR SHARE HAS FINALLY FALLEN BELOW THE
FIFTY PERCENT MARK (FROM A PAST LEVEL OF EIGHTY PERCENT).
IT WOULD NOT BE POLITICALLY FEASIBLE TO RETIP THE SCALES.

3. THEREFORE, THE ONLY WAY OF ASSURING THAT NEEDED
FUNDS WILL BE AVAILABLE IN FY 79 (OR EVEN IN FY 78 IF THE
NEED ARISES) IS THROUGH A BILATERAL PROGRAM. THIS WOULD
REQUIRE SIGNING OF A BILATERAL PROJECT AGREEMENT WITH
THE GOA. HOWEVER, THE EMBASSY COULD DRAW UP THE AGREE-
MENT IN SUCH A WAY AS TO MAKE IT CLEAR THAT THE FUNDS ARE
TO BE USED IN CONJUNCTION WITH THE UNFDAC-SUPPORTED
PROJECTS (ENFORCEMENT AND ECONOMIC DEVELOPMENT.) THIS
WOULD SERVE THE TRIPLE PURPOSE OF MAKING FUNDS AVAILABLE,

KEEPING THE MULTILATERAL AURA OF THE PROJECTS AND MAKING
CLEAR TO THE GOA THE QUID PRO QUO WE EXPECT IN TERMS OF
REDUCED POPPY CULTIVATION.

4. SINCE FUNDS (DOLS. 500,000) HAVE BEEN SET ASIDE FOR
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AFGHANISTAN IN THE FY 78 BUDGET, POST MAY WISH TO COMMENCE
NEGOTIATIONS TOWARD A PROJECT AGREEMENT. A GENERAL AGREE-
MENT MIGHT BE WRITTEN IN BROAD ENOUGH TERMS TO ENABLE US
TO PROVIDE SUPPORT TO DEMETRE (I.E. FOR CONSULTANT, ETC)
OR TO REACT TO TARGETS OF OPPORTUNITY IN THE ENFORCEMENT
AREA. AS REQUIREMENTS BECOME CLEARER IN FY 1979 A MORE
SPECIFIC AGREEMENT COULD BE DRAWN UP, WITH THE BASIC
ISSUES HAVING BEEN IRONED OUT THIS YEAR.

5. DEPARTMENT PROPOSES TO INCLUDE A DOLS. 1.8 MILLION
BILATERAL PROGRAM FOR AFGHANISTAN IN ITS FY 1979 PRESENTA-
TION TO CONGRESS. PROPOSED PROGRAM WOULD BE BROAD-GAUGED
COVERING BOTH THE DEVELOPMENTAL ASPECTS AND ENFORCEMENT OF
CONTROLS ON POPPY CULTIVATION. IT WOULD SHOW EXPENDITURES
GOING FOR SHORT-TERM CONSULTANTS FOR RURAL DEVELOPMENT
PROJECT, TECHNICAL ADVISERS FOR ENFORCEMENT, COMMODITIES
FOR DEVELOPMENT PROJECTS AS WELL AS VEHICLES AND COMMUNICA-
TIONS EQUIPMENT FOR ENFORCEMENT. (FYI: THESE ARE ONLY
MEANT TO BE ILLUSTRATIVE. WE ARE PREPARED TO BE FLEXIBLE
ON ACTUAL USE). S/NM HAS DISCUSSED CONCEPT WITH SAIC
HURLEY BY PHONE. HURLEY WILL BE SENDING US HIS SUGGEST-
TIONS ON THE ENFORCEMENT ASPECT. DEPARTMENT WOULD

APPRECIATE ANY ADDITIONAL INPUT EMBASSY MAY WISH TO
MAKE. VANCE

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NARCOTICS, DRUG CONTROL, US CONGRESSIONAL PRESENTATIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 27-Dec-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE307977
Document Source: CORE
Document Unique ID: 00
Drafter: MLCHESHES:PP
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770482-0956
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19771215/aaaaalvf.tel
Line Count: 118
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: e3550efd-c188-dd11-92da-001cc4696bcc
Office: ORIGIN SNM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: LIMDIS
Reference: 77 KABUL 8732, 77 KABUL 8054
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 16-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 125712
Secure: OPEN
Status: NATIVE
Subject: FY 1979 CONGRESSIONAL PRESENTATION IN INTERNATIONAL NARCOTICS CONTROL
TAGS: SNAR, AF, XX
To: KABUL
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/e3550efd-c188-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009